

## Message Text

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E.O. 11652: GDS

TAGS: EAID, ELAB, MASS, SREF, SHUM, PORG, PARM, XE

SUBJECT: WEEKLY STATUS REPORT

TO: EA - MR. HOLBROOKE

FROM: EA/RA - ROBERT J. MARTENS

SUBJECT: WEEKLY STATUS REPORT

### 1. POLICE EQUIPMENT MEMO AND PD-30 (CONFIDENTIAL)

AS NOTED IN OUR STATUS REPORT OF FEBRUARY 23, THE PRESI-  
DENTIAL DECISION MEMORANDUM ON HUMAN RIGHTS RESULTED IN  
CONSIDERABLE REVISION OF THE DRAFT POLICE EQUIPMENT MEMO.  
THE DEPUTY SECRETARY HAS SUBSEQUENTLY APPROVED THE RECOM-  
MENDATIONS THAT THE COMMERCE DEPARTMENT REQUIRES ADVANCE

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LICENSES HENCEFORTH ON THE EXPORT OF US EQUIPMENT AND  
SERVICES FOR "POLICE, CIVIL LAW ENFORCEMENT AUTHORITIES  
AND OTHERS PERFORMING INTERNAL SECURITY FUNCTIONS" AND  
SUBMIT LICENSE APPLICATIONS TO STATE FOR REVIEW. NATO  
COUNTRIES, AUSTRALIA, NEW ZEALAND AND JAPAN ARE EXEMPT  
FROM THIS REVIEW. LICENSES WOULD BE DENIED TO COUNTRIES  
WHOSE "GOVERNMENTS ARE ENGAGED IN SERIOUS VIOLATIONS OF

HUMAN RIGHTS" UNLESS THERE ARE,EXCEPTIONAL CIRCUMSTANCES."

A FURTHER MEMO IS IN THE MILL THAT WOULD DELINEATE THE ROLES OF THE ARMS EXPORT CONTROL BOARD AND THE CHRISTOPHER COMMITTEE IN THESE MATTERS.

2. FRASER-FASCELL BILL TO ESTABLISH AN INSTITUTE FOR HUMAN RIGHTS AND FREEDOM (LOU)

YESTERDAY (MARCH 7), CONGRESSMEN FRASER AND FASCELL INTRODUCED A BILL TO ESTABLISH AN INDEPENDENT FEDERAL AGENCY -- THE INSTITUTE FOR HUMAN RIGHTS AND FREEDOM -- TO "PROMOTE INTERNATIONAL RESPECT FOR AND OBSERVANCE OF HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS." THE INSTITUTE WOULD ACT AS A FOUNDATION PROVIDING FINANCIAL AND OTHER ASSISTANCE TO PRIVATE GROUPS WORKING TO PROMOTE INTERNATIONAL HUMAN RIGHTS. AMONG ITS ACTIVITIES WOULD BE MONETARY AND OTHER ASSISTANCE TO ORGANIZATIONS INVOLVED IN PROMOTING HUMAN RIGHTS, HUMAN RIGHTS CONFERENCES, BOOKS AND STUDIES ON HUMAN RIGHTS AND, OF PARTICULAR IMPORTANCE TO THE BUREAU, ASSISTANCE TO NON-GOVERNMENTAL ORGANIZATIONS WHICH SUPPORT VICTIMS OF POLITICAL PERSECUTION, INCLUDING NGO'S IN FOREIGN COUNTRIES. THE SECRETARY IS REQUIRED TO KEEP THE BOARD OF DIRECTORS OF THE INSTITUTE "FULLY INFORMED ON US FOREIGN POLICY AS IT RELATES TO THE ACTIVITIES OF THE INSTITUTE". FOR ITS PART, THE BOARD "SHALL GIVE  
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CONSIDERATION TO THE FOREIGN POLICY OF THE UNITED STATES" IN PROVIDING ASSISTANCE "BUT SHALL NOT BE SUBJECT TO THE DIRECTION OF THE SECRETARY OF STATE IN CARRYING OUT ITS RESPONSIBILITIES." CONGRESSMAN FRASER HAS INDICATED HE HOPES TO HOLD HEARINGS ON THE BILL IN APRIL.

THERE APPEARS TO HAVE BEEN CONSIDERABLE DIALOGUE BETWEEN INDIVIDUALS IN L AND HA REGARDING THIS BILL, BUT WE UNDERSTAND THAT SECRETARY VANCE HAS EXPRESSED SCEPTICISM REGARDING IT AS HAS ASSISTANT SECRETARY DERIAN. (OUR THANKS TO AL HEGBERG FOR MAKING US AWARE OF THE BILLS EXISTENCE AND FOR OBTAINING COPIES FOR THE BUREAU.)

3. REFUGEE POLICY STILL UNDER DISCUSSION (LOU)

RA REPRESENTED THE BUREAU AT A MEETING ON US REFUGEE POLICY CALLED BY THE NSC MARCH 6. HANK CUSHING, HA/ORM WAS THE SPOKESMAN FOR THE DEPARTMENT. PAPERS WERE PRESENTED BY STATE, HEW, JUSTICE, OMB AND MIKE OKSENBERG OF THE NSC. THERE WAS A GENERAL DISCUSSION OF THE INDO-CHINESE REFUGEE PROBLEM AND ITS RELATIONSHIP TO A PROPOSED REVISED NATIONAL REFUGEE POLICY. WE, HA/ORM, AND

OTHERS IN THE BUILDING, INCLUDING M, ARE WORKING WITH THE NSC ON A FINAL PAPER WHICH WILL PROPOSE A RANGE OF REFUGEE

OPTIONS TO PRESIDENT CARTER. WE UNDERSTAND THIS PAPER IS DUE SATURDAY (MARCH 18).

4. PREPARATIONS FOR UN SPECIAL SESSION ON DISARMAMENT (SECRET)

PREPARATIONS CENTERED IN PM, ACDA AND IO HAVE BEGUN IN EARNEST FOR THE SSOD WHICH IS SCHEDULED FOR MAY 23-JUNE 24 AND WE HAVE HAD OCCASION TO COMMENT ON SEVERAL VERY PRELIMINARY DRAFT PAPERS ON SUBJECTS LIKE "NEGATIVE SECURITY ASSURANCES" AND CONFIDENCE BUILDING MEASURES  
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(CBMS). I ALSO ATTENDED A MEETING ON THE SUBJECT YESTERDAY. THIS WILL BE AN ACTIVE SUBJECT OVER THE NEXT TWO MONTHS INVOLVING THE SIXTH FLOOR AS WELL AS DESKS.

5. OTHER STIRRINGS ON THE SSOD (CONFIDENTIAL)

WE NOW HAVE INDICATIONS THAT THE CHINESE WILL PARTICIPATE IN THE SPECIAL UN SESSION ON DISARMAMENT (SSOD) AND THE FRENCH HAVE TOLD US THAT THEY WERE ENCOURAGED BY THE PRC'S POSITIVE REACTION TO THE SERIES OF PROPOSALS THE FRENCH ARE PUTTING FORWARD FOR THAT MEETING.

MEANWHILE THE JAPANESE HAVE TAKEN A VERY NEGATIVE LINE WITH US AND THE SOVIETS IN THE CCD BECAUSE OF THE LIKELIHOOD THAT THE CCD WILL NOT HAVE A COMPREHENSIVE TEST BAN TREATY (CTBT) OR A CHEMICAL WEAPONS BAN PRIOR TO THE SSOD. THE GOJ REPRESENTATIVE SAID THAT IF THE US AND THE USSR WERE NOT ABLE TO SUBMIT A CTBT PRIOR TO THE UN SESSION THEY SHOULD DECLARE A MORATORIUM ON ALL NUCLEAR EXPLOSION UNTIL A TREATY IS CONCLUDED.

6. INDIAN OCEAN ARMS LIMITATIONS TALKS (SECRET)

BASED ON A REPORT BY PAUL WARNKE TO THE PRESIDENT, LES GELB'S BRIEFING OF AUSTRALIAN AMBASSADOR RENOUF AND AN IN-HOUSE BRIEFING BY TWO MEMBERS OF THE US DELEGATION ON MARCH 3, IT IS CLEAR THAT THE US HAS TOLD THE SOVIETS THAT THE DEFINITION OF THE AREA QUESTION MUST BE RESOLVED ON POLITICAL GROUNDS RATHER THAN PURELY GEOGRAPHIC DEFINITIONS. THE SOVIETS REPORTEDLY TOOK THE POINT AND EVIDENCED AN APPARENT WILLINGNESS TO COMPROMISE IN A FUTURE ROUND.

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WE HAVE INDICATED TO ACDA AND PM THAT EA WILL CONTINUE TO OPPOSE ANY SHIFT FROM THE EXISTING US POSITION ON THIS POINT. MOST OF THE OTHER SUBSTANTIVE POINTS OF DIFFERENCE REMAIN UNRESOLVED ALTHOUGH SOME PROGRESS WAS MADE ON MINOR

POINTS. THE TIMING OF THE NEXT ROUND HAS NOT BEEN DETERMINED.

7. USE OF NAMED SOURCES IN REPORTING (LOU)

AT THE FRIDAY EA STAFF MEETING LAST WEEK, FRED BROWN REPORTED ON HIS SESSIONS WITH THE JUSTICE DEPARTMENT LAWYERS WHO WILL BE PROSECUTING HUMPHREY. FRED NOTED THAT IN ORDER TO ESTABLISH THE SERIOUSNESS OF THE LEAKS OF CLASSIFIED INFORMATION AND THE DAMAGE RESULTING FROM HUMPHREY'S ACTIVITIES, JUSTICE FEELS IT WILL BE NECESSARY TO MAKE PUBLIC A NUMBER OF REPORTING TELEGRAMS. FRED'S REMARKS GAVE RISE TO A GENERAL DISCUSSION OF THE EMBARRASSMENT THIS WILL CAUSE US IN OUR RELATIONSHIPS WITH A NUMBER OF FRIENDLY COUNTRIES. IT WAS THE GENERAL CONSENSUS OF THE MEETING THAT IN MOST CASES THERE IS NO NEED TO CITE SOURCES BY NAME IN REPORTING CABLES AND THAT THIS SHOULD INCREASINGLY BE TAKEN INTO CONSIDERATION BY OUR POSTS ABROAD.

8. EA/NEA LABOR CONFERENCE (UNCLASSIFIED)

DON HARRIS WILL BE ATTENDING THE ANNUAL LABOR ATTACHE CONFERENCE IN DELHI NEXT WEEK AND I WILL ALSO BE PRESENT THE FIRST TWO DAYS IN ORDER TO SPEAK ON US POLICY IN EAST ASIA. I PLAN TO STOP BRIEFLY FOR CONSULTATIONS IN AUSTRALIA AFTER THE CONFERENCE. VANCE

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